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8 UNITED STATES DISTRICT COURT
9 SOUTHERN DISTRICT OF CALIFORNIA

10
11 ASIF A. SIAL, an individual,

12
13 Plaintiff,

14 vs.

15
16 UNIFUND CCR PARTNERS; and
DOES 1 through 10 inclusive,

17
18 Defendants.

CASE NO.: 08-CV-0905 JM CAB

AMENDED NOTICE OF MOTION
AND MOTION BY DEFENDANT
UNIFUND CCR PARTNERS FOR
JUDGMENT ON THE
PLEADINGS; MEMORANDUM
OF POINTS AND AUTHORITIES
IN SUPPORT OF MOTION

Date: August 1, 2008
Time: 1:30 p.m.
Courtroom: 16, 5th Floor

Honorable Jeffrey T. Miller

1 TO PLAINTIFF AND HIS ATTORNEYS OF RECORD:

2 PLEASE TAKE NOTICE THAT at 1:30 a.m. on August 1, 2008, in
3 courtroom 16 of the above Court, located at 940 Front Street, San Diego,
4 California, the Honorable Jeffrey T. Miller presiding, defendant Unifund CCR
5 Partners ("Unifund") will and hereby does move this Court for an Order, pursuant
6 to Rule 12(c) of the Federal Rules of Civil Procedure, for judgment on the
7 pleadings as to the entire Complaint in this action. Each of Plaintiff's claims fails
8 as a matter of law. Plaintiff's claims allegedly arising under the Fair Debt
9 Collection Practices Act, 15 U.S.C. § 1692 *et seq.* are barred by the *Noerr-*
10 *Pennington* doctrine, and Plaintiff's state law claims allegedly arising under the
11 California Rosenthal Fair Debt Collection Practices Act, Cal. Civ. Code §1788 *et*
12 *seq.*, are barred by the litigation privilege under California law.

13 The Motion will be based on this Notice of Motion and Motion, the
14 Memorandum of Points and Authorities filed herewith, all of the other papers on
15 file in this action, and such other and further evidence or argument as the Court
16 may allow.

17 Respectfully submitted,

18 DATED: June 30, 2008

SIMMONDS & NARITA LLP

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21 By: s/Michael R. Simmonds
Michael R. Simmonds
22 Attorneys for Defendant
Unifund CCR Partners
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TABLE OF CONTENTS

I.	INTRODUCTION.....	1
II.	STATEMENT OF FACTS.	2
III.	ARGUMENT.	2
A.	Standards For a Motion For Judgment on the Pleadings.....	2
B.	Plaintiff’s FDCPA Claim Is Barred by the <i>Noerr-Pennington</i> Doctrine.....	3
1.	The FDCPA Claim Burdens the Right to Petition.....	4
2.	Unifund’s Conduct Falls Within the Petition Clause.....	5
3.	The FDCPA Must Be Construed In a Manner That Avoids the Constitutional Issue.....	6
C.	Plaintiff’s Rosenthal Act Claim is Barred by the California Litigation Privilege.....	8
1.	California’s Litigation Privilege Provides an Absolute Bar to Liability Based Upon Alleged Communications Made in Pleadings or in Connection With Judicial Proceedings.....	8
III.	CONCLUSION.....	13

TABLE OF AUTHORITIES

FEDERAL CASES

<i>Adams v. Johnson</i> , 355 F.3d 1179 (9th Cir. 2004).....	3
<i>BE & K Construction Co. v. NLRB</i> , 536 U.S. 516 (2002).	4
<i>Bell Atl. Corp. v. Twombly</i> , 127 S.Ct. 1955 (May 21, 2007).....	3
<i>Butler v. Resurgence Financial, LLC</i> , 521 F. Supp. 2d 1093 (C.D.Cal. 2007).	11, 12
<i>Carmen v. San Francisco Unified Sch. Dist.</i> , 982 F. Supp. 1396 (N.D. Cal 1997).	2, 3
<i>Debartolo v. Florida Gulf Coast Build. & Constr. Trades Council</i> , 485 U.S. 568 (1988).	6
<i>E & J Gallo Winery v. Andina Licores S.A.</i> , 2006 WL 1817097 (E.D. Cal. June 30, 2006).....	2
<i>Eastern Railroad Presidents Conference v. Noerr Motor Freight, Inc.</i> , 365 U.S. 1227 (1961).	<i>passim</i>
<i>First N. Am Nat. Bank v. Superior Court</i> , 2005 WL 67123 (Cal.Ct.App. Jan.13, 2005).	12
<i>Freeman v. Lasky, Haas & Cohler</i> , 410 F.3d 1180 (9th Cir. 2005).....	5
<i>Johnson v. JP Morgan Chase Bank</i> , 536 F. Supp.2d 1207 (E.D. Cal. 2008).	10, 13
<i>McGlinchy v. Shell Chem. Co.</i> , 845 F.2d 802 (9th Cir. 1988).....	2, 3
<i>N.L.R.B. v. Catholic Bishop of Chicago</i> , 440 U.S. 490 (1979).	6
<i>Nelson v. City of Irvine</i> , 143 F.3d 1196 (9th Cir. 1998).....	2
<i>Nickoloff v. Wolpoff & Abramson</i> , 511 F. Supp. 2d 1043 (C.D. Cal. 2007).....	10
<i>Oei v. N Star Capital Acquisitions, LLC</i> , 486 F. Supp. 2d 1089 (C.D. Cal. 2006).....	11, 12
<i>Reyes v. Kenosian & Miele, LLP</i> , 525 F. Supp. 2d 1158 (N.D. Cal. 2007).	10, 11, 12

1 *Sengchanthalangsy v. Accelerated Recovery Specialists, Inc.*,
473 F. Supp. 2d 1083 (S.D. Cal. 2006)..... 10

2 *Sosa v. DIRECTV, Inc.*,
3 437 F. 3d 923 (9th Cir. 2006). *passim*

4 *Taylor v. Quall*,
458 F. Supp. 2d 1065 (C.D. Cal. 2006)..... 11

5 STATE CASES

6
7 *Carden v. Getzoff*,
190 Cal. App. 3d 907 (1987)..... 10

8 *Jacob B. v. County of Shasta*,
9 40 Cal. 4th 948 (2007)..... 9, 10

10 *Portman v. George McDonald Law Corp.*,
99 Cal. App. 3d 988 (1979)..... 10

11 *Ribas v. Clark*,
12 38 Cal. 3d 355 (1985). 10

13 *Rubin v. Green*,
4 Cal. 4th 1187 (1993)..... 8, 9, 10

14 *Rusheen v. Cohen*,
15 37 Cal. 4th 1048 (2006)..... 9

16 *Silberg v. Anderson*,
50 Cal. 3d 205 (1990). 9, 10

17 *Steiner v. Eikerling*,
18 181 Cal. App. 3d 639 (1986)..... 10

19 FEDERAL STATUTES

20
21 Fair Debt Collection Practices Act,
15 U.S.C. § 1692 *et seq.*..... *passim*
22 15 U.S.C. § 1692d..... 7
23 15 U.S.C. § 1692e..... 7
15 U.S.C. § 1692e(2)(A)..... 7
24 15 U.S.C. § 1692e(10)..... 7
15 U.S.C. § 1692e(9)..... 8
25 15 U.S.C. § 1692e(11)..... 8
15 U.S.C. § 1692e(13)..... 8
26 15 U.S.C. § 1692e(15)..... 8
15 U.S.C. § 1692f..... 7
27 15 U.S.C. § 1692f(1)..... 7
15 U.S.C. § 1692g(d)..... 8
28 15 U.S.C. § 1692i..... 8

STATE STATUTES

California Business & Professions Code, § 17200.	10, 11
California Civil Code, § 47(b).	8, 9
California Penal Code, § 630.	10
California Rosenthal Fair Debt Collection Practices Act, § 1788 <i>et seq.</i>	<i>passim</i>

OTHER AUTHORITIES

Federal Rules of Civil Procedure, 12(c).	2
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1 **I. INTRODUCTION**

2 After plaintiff Asif A. Sial (“Plaintiff”) failed to pay the balance due on two
3 credit card accounts, the accounts were acquired by defendant UNIFUND CCR
4 PARTNERS (“Unifund”). Unifund then retained a collection law firm to file a
5 lawsuit on its behalf in state court. That case was recently dismissed without
6 prejudice, and Plaintiff then filed this case.

7 Plaintiff alleges that Unifund made allegedly false and misleading statements
8 in the collection complaint that it filed against him, and in the pleadings it filed to
9 obtain a default and a garnishment order. Based on these alleged statements,
10 Plaintiff asserts claims against Unifund under the Fair Debt Collection Practices
11 Act, 15 U.S.C § 1692 *et seq.* (the “FDCPA”), as well as its state law analog, known
12 as the Rosenthal Act, Cal. Civil Code § 1788 *et seq.* (the “Rosenthal Act”). Both
13 claims must fail as a matter of law.

14 The FDCPA claim fails because it is based solely upon statements made by
15 Unifund in connection with the collection litigation. The claim directly conflicts
16 with and chills Unifund’s right to petition – a right protected under the First
17 Amendment of the United States Constitution. The *Noerr-Pennington* doctrine of
18 statutory construction requires this Court to construe the FDCPA sections at issue
19 so they do not burden Unifund’s right to petition. Since the plain language of the
20 FDCPA sections relied upon by Plaintiff do not purport to regulate the contents of
21 state court pleadings, the *Noerr-Pennington* doctrine requires this Court to reject
22 the Plaintiff’s broad reading of the FDCPA. The FDCPA claims fail as a matter of
23 law.

24 Plaintiff’s Rosenthal Act claim fares no better. Like the FDCPA claim, it is
25 based solely upon communications made in the state court suit. An unbroken line
26 of California Supreme Court cases holds that such claims are barred as a matter of
27 law by California’s litigation privilege.

28 Neither claim can be amended. Judgment should be entered for Unifund.

II. STATEMENT OF FACTS

The Complaint alleges that “Unifund acquired information regarding two alleged debts . . . on two credit cards in Plaintiff’s name.” *See* Complaint ¶ 12. On June 1, 2007, Unifund filed suit to collect the debts. *Id.* at ¶¶ 13-14. Plaintiff claims the suit was time-barred. *Id.* at ¶ 17. He also claims that Unifund obtained a default judgment against him despite knowing that he had not been served with the summons and complaint, and that Unifund subsequently obtained an order to garnish his wages. *Id.* at ¶¶ 18-19. Unifund allegedly submitted declarations containing false statements in support of its request for a default judgment. *Id.* at ¶21. Plaintiff claims he suffered emotional distress and was forced to incur attorneys’ fees in connection with the suit. *Id.* at ¶¶20, 22.

Based solely on these alleged communications, Plaintiff asserts two claims for relief – one for alleged violations of the FDCPA, and the second under the Rosenthal Act. *Id.* ¶¶ 24-25, 27-29.

III. ARGUMENT

A. Standards For a Motion For Judgment on the Pleadings

“After the pleadings are closed, but within such time as not to delay the trial, any party may move for judgment on the pleadings.” *See* Fed. R. Civ. P. 12(c). The standard applied to a motion for judgment on the pleadings is virtually identical to the standard applicable to a motion to dismiss under Federal Rule of Civil Procedure 12(b)(6). *See Carmen v. San Francisco Unified Sch. Dist.*, 982 F. Supp. 1396, 1401 (N.D. Cal 1997); *see also McGlinchy v. Shell Chem. Co.*, 845 F.2d 802, 810 (9th Cir. 1988) (same standard applicable where 12(c) motion based on failure to state a claim). “A judgment on the pleadings is properly granted when, taking all the allegations in the pleading as true, the moving party is entitled to judgment as a matter of law.” *Nelson v. City of Irvine*, 143 F.3d 1196, 1200 (9th Cir. 1998). In ruling on a motion for judgment on the pleadings, the court may consider “documents submitted with the complaint.” *See E & J Gallo Winery v.*

1 *Andina Licores S.A.*, 2006 WL 1817097, *3 (E.D. Cal. June 30, 2006).

2 While the Court must accept as true Plaintiff's material allegations and all
3 reasonable inferences therefrom, *see McGlinchy*, 845 F.2d at 810, the Court need
4 not accept as true conclusory allegations that are unsupported by the facts alleged
5 or that are couched in factual allegation, *see Carmen*, 982 F. Supp. at 1401; *see*
6 *also Adams v. Johnson*, 355 F.3d 1179, 1183 (9th Cir. 2004) ("conclusory
7 allegations of law and unwarranted inferences are insufficient to defeat a motion to
8 dismiss"). Addressing the standard used on motions to dismiss, the United States
9 Supreme Court recently explained that "labels and conclusions, and a formulaic
10 recitation of the elements of a cause of action will not do." *Bell Atl. Corp. v.*
11 *Twombly*, 127 S.Ct. 1955, 1964-65 (May 21, 2007). "Factual allegations must be
12 enough to raise a right to relief above the speculative level." *Id.* at 1965. Where it
13 is clear no relief could be granted to Plaintiff "under any set of facts that could be
14 proven consistent with the allegations," the Court may grant a motion for judgment
15 on the pleadings. *McGlinchy*, 845 F.2d at 810.

16 **B. Plaintiff's FDCPA Claim Is Barred by the *Noerr-Pennington***
17 **Doctrine**

18 The *Noerr-Pennington* doctrine is a rule of statutory construction. It requires
19 courts to construe federal statutes in a manner that avoids burdening the protections
20 afforded by the First Amendment's right to petition. *See Eastern Railroad*
21 *Presidents Conference v. Noerr Motor Freight, Inc.*, 365 U.S. 1227 (1961); *United*
22 *Mine Workers v. Pennington*, 381 U.S. 657 (1965). The doctrine "derives from the
23 First Amendment's guarantee of 'the right of the people . . . to petition the
24 Government for a redress of grievances'" and provides that "those who petition any
25 department of the government for redress are generally immune from statutory
26 liability for their petitioning conduct." *See Sosa v. DIRECTV, Inc.*, 437 F. 3d 923,
27 929 (9th Cir. 2006) (internal citations omitted) (hereinafter "*Sosa*").

28 Although it was originally applied exclusively within the antitrust context,

1 the *Noerr-Pennington* doctrine applies with equal force to any federal statute
 2 (including the FDCPA). *Id.* at 931 (“ . . .the *Noerr-Pennington* doctrine stands for
 3 a generic rule of statutory construction, applicable to any statutory interpretation
 4 that could implicate the rights protected by the Petition Clause.”) (internal citation
 5 omitted).

6 Under the *Noerr-Pennington* rule of statutory construction, we must construe
 7 federal statutes so as to avoid burdening conduct that implicates the
 8 protections afforded by the Petition Clause unless the statute clearly provides
 otherwise. We will not “lightly impute to Congress an intent to invade . . .
 freedoms” protected by the Petition Clause.

9 *Id.* (citations and footnote omitted).

10 Here, applying the three-step test identified in *Sosa*, the *Noerr-Pennington*
 11 doctrine bars Plaintiff’s FDCPA claim.¹

12 **1. The FDCPA Claim Burdens the Right to Petition**

13 First, the Court must determine whether Plaintiff’s FDCPA claim will burden
 14 Unifund’s First Amendment right to petition. *Id.* at 932. In *Sosa*, a consumer had
 15 asserted a RICO claim against DirecTV based on its practice of sending
 16 prelitigation demand letters to consumers it suspected had engaged in signal theft.
 17 *Id.* at 926-27.² The court found the first step for applying the *Noerr-Pennington*
 18 doctrine was met, since *Sosa*’s attempt to “impose RICO liability for sending the
 19 demand letters” would “quite plainly burden DIRECTV’s ability to settle legal
 20 claims short of filing a lawsuit.” *Id.* at 932.

21
 22 ¹ This test actually originated with the Supreme Court case of *BE & K*
 23 *Construction Co. v. NLRB*, where the Court extended *Noerr-Pennington* to shield
 24 employers from liability for statements made during lawsuits against employees who
 25 exercised their rights under the National Labor Relations Act. *See BE & K*
Construction Co. v. NLRB, 536 U.S. 516, 530 (2002).

26 ² DirecTV had allegedly sent over 100,000 demand letters to consumers which
 27 accused them of violating a federal criminal statute by stealing the signal, and
 28 threatening legal action unless the consumers forfeited the equipment and paid an
 unspecified sum to settle the claim. *Id.* at 926.

Here, Plaintiff's entire FDCPA claim is based on actual filings by Unifund in the state court collection action. As in *Sosa*, Plaintiff's attempt to impose FDCPA liability "quite plainly" burdens Unifund's right to petition. The first step in the *Sosa* analysis is easily met where, as here, the FDCPA claim arises solely out of the pleadings in the collection litigation.

2. Unifund's Conduct Falls Within the Petition Clause

Next, having found that a burden exists, the Court must consider whether imposing a burden upon filing the collection complaint "runs afoul of the Petition Clause," thereby triggering the *Noerr-Pennington* doctrine of statutory construction. *Id.* at 933. Any formal pleading filed in the collection lawsuit, including "[a] complaint, an answer, a counterclaim and other assorted documents and pleadings. . .", qualifies as a "petition" deserving of First Amendment protection. *Id.* (quoting *Freeman v. Lasky, Haas & Cohler*, 410 F.3d 1180, 1184 (9th Cir. 2005)). In fact, the court in *Sosa* held that pre-suit demand letters also qualify, because although the letters are "not themselves petitions, the Petition Clause may nevertheless preclude burdening them so as to preserve the breathing space required for the effective exercise of the rights it protects." *Sosa*, 437 F. 3d at 933. The *Sosa* Court observed:

[T]he law of this circuit establishes that communications between private parties are sufficiently within the protection of the Petition Clause to trigger the *Noerr-Pennington* doctrine, so long as they are sufficiently related to petitioning activity.

Id. at 935 (footnote omitted).³

This case requires no extensive analysis. Plaintiff's FDCPA claim is based solely upon communications made in the collection action itself – the complaint,

³*Sosa* notes that "extending *Noerr-Pennington* immunity to litigation-related activities preliminary to the formal filing of the litigation is consistent with the law of the majority of the other circuits that have considered the issue," and cites to decisions from the Federal Circuit as well as the First, Second, Fifth and Eleventh Circuits. *See Sosa*, 437 F. 3d at 937.

1 the request for entry of default judgment, and the post-judgment garnishment.
 2 See Complaint, ¶¶ 13, 17-19, 21. Such communications clearly fall within the
 3 Petition Clause, triggering the *Noerr-Pennington* doctrine.

4 **3. The FDCPA Must Be Construed In a Manner That Avoids** 5 **the Constitutional Issue**

6 The third step is to consider whether the statute – here, the various
 7 provisions of the FDCPA allegedly violated by Unifund – may be interpreted in a
 8 way that will avoid reaching the constitutional issue. *Sosa*, 437 F.3d at 939. Since
 9 they can be so construed, the claim fails.

10 Under the canon of “constitutional avoidance,” the Court is obligated to
 11 construe the FDCPA “so as to avoid serious doubts as to the constitutionality of an
 12 alternate construction.” *Id.* at 931, n.5 (citations omitted). Thus, the Supreme
 13 Court has held that “where an otherwise acceptable construction of a statute would
 14 raise serious constitutional problems, the Court will construe the statute to avoid
 15 such problems unless such construction is plainly contrary to the intent of
 16 Congress.” See *Debartolo v. Florida Gulf Coast Build. & Constr. Trades Council*,
 17 485 U.S. 568, 575 (1988) (citing *N.L.R.B. v. Catholic Bishop of Chicago*, 440 U.S.
 18 490, 499-501, 504 (1979)).

19 If it is “fairly possible” to construe the FDCPA so that it does not burden
 20 Unifund’s right to petition, then the court is “obligated to construe the statute to
 21 avoid such problems.” See *Sosa*, 437 F. 3d at 939 (citations omitted). In *Sosa*, the
 22 Ninth Circuit affirmed the dismissal of RICO claims by concluding that RICO
 23 could be construed to avoid the constitutional issue:

24 Our decision today makes clear that the *Noerr-Pennington* doctrine requires
 25 that, to the extent possible, we construe federal statutes so as to avoid
 26 burdens on activity arguably falling within the scope of the Petition Clause
 27 of the First Amendment. Prelitigation communications demanding
 28 settlement of legal claims must be afforded *Noerr-Pennington* protection
 when we construe statutes asserted to regulate them.

Id. at 942 (emphasis supplied).

In this FDCPA case, the Court must determine whether the subsections of

1 the FDCPA relied upon by the Plaintiff specifically regulate the content of state
 2 court pleadings. When making this determination, the court should not “lightly
 3 impute to Congress an intent to invade . . . freedoms’ protected by the Petition
 4 Clause.” *Id.* at 931 (citations omitted).

5 None of the FDCPA subsections identified in the Complaint expressly
 6 applies to state court pleadings. Plaintiff alleges:

7 • That Unifund violated 15 U.S.C. §1692d because its complaint
 8 had “the natural consequence . . . to harass, oppress, or abuse Plaintiff in connection
 9 with the collection of the alleged debt”. Complaint ¶24(a).

10 • That Unifund violated 15 U.S.C. §1692e because its filings in
 11 the collection action used “false, deceptive, or misleading representations or means
 12 in connection with the collection of a debt.” *Id.* ¶24(b).

13 • That Unifund violated 15 U.S.C. §1692e(2)(A) because its
 14 filings in the collection action gave “the false impression of the character, amount
 15 or legal status of the alleged debt.” *Id.* ¶24(c).

16 • That Unifund violated 15 U.S.C. §1692e(2)(A) because its
 17 complaint and other filings misstated “the status of the debt as implying that
 18 [Unifund] would prevail in the Action.” *Id.* ¶24(d).

19 • That Unifund violated 15 U.S.C. §1692e(10) by “using a false
 20 representation or deceptive means” in the collection action “to attempt to collect
 21 any debt or to obtain information regarding a consumer.” *Id.* ¶24(e).

22 • That Unifund violated 15 U.S.C. §1692f because its filings in
 23 the collection action used “unfair or unconscionable means to collect or attempt to
 24 collect a debt.” *Id.* ¶24(f).

25 • That Unifund violated 15 U.S.C. §1692f(1) because its
 26 collection action attempted “to collect an amount not authorized by the agreement
 27 that created the debt or permitted by law.” *Id.* ¶24(g).

28 The plain language of these subsections of the FDCPA does not expressly

1 regulate communications made in connection with state court litigation. In fact, the
 2 only litigation conduct expressly regulated by the FDCPA is the filing of a lawsuit
 3 in an improper venue (a claim not at issue here). *See* 15 U.S.C. § 1692i.⁴

4 Thus, under the *Noerr-Pennington* doctrine, and consistent with *Sosa*, in
 5 order to avoid the constitutional issue, the court should construe the FDCPA
 6 sections at issue so they do not apply to Unifund's state court pleadings. So
 7 construed, Plaintiff's claim for relief under the FDCPA fails as a matter of law.

8 **C. Plaintiff's Rosenthal Act Claim is Barred by the California
 Litigation Privilege**

9 **1. California's Litigation Privilege Provides an Absolute Bar to
 10 Liability Based Upon Alleged Communications Made in
 Pleadings or in Connection With Judicial Proceedings**

11 Plaintiff's Rosenthal Act Claim must fail because it is based upon alleged
 12 communications made by Unifund in the collection litigation. California courts
 13 and the California legislature have long recognized that the contents of any
 14 pleading – as well as any communications made during or in connection with
 15 judicial proceedings – are absolutely privileged, and may not form the basis of any
 16 subsequent claim against the speaker. “For well over a century, communications
 17 with ‘some relation’ to judicial proceedings have been absolutely immune from tort
 18 liability by the privilege codified as section 47(b).” *Rubin v. Green*, 4 Cal. 4th
 19

20
 21 ⁴ Certain subsections of the FDCPA recite that they do not apply to “formal
 22 pleadings” filed in civil actions. *See* §1692e(11) (“this paragraph shall not apply to
 23 a formal legal pleading made in connection with a legal action.”); § 1692g(d) (“a
 24 formal legal pleading in a civil action shall not be construed as an initial
 25 communication for purposes of subsection (a).”). Other sections of the Act regulate
 26 communications which are not pleadings, such as a communication which “simulates
 27 or is falsely represented to be” a document issued by a court, or which falsely implies
 28 “that documents are legal process.” *Id.* at §§1692e(9), 1692e(13). In addition, the
 FDCPA prohibits false representations that documents are not legal process forms,
 or false implications that they do not require action by the consumer. *Id.* at §
 1692e(15).

1 1187, 1193 (1993).⁵ The principal purpose of the privilege is “to afford litigants
 2 and witnesses the utmost freedom of access to the courts without fear of being
 3 harassed subsequently by derivative tort actions.” *Silberg v. Anderson*, 50 Cal. 3d
 4 205, 213 (1990) (citations omitted). The privilege is also designed to ““encourage
 5 open channels of communication and zealous advocacy, to promote complete and
 6 truthful testimony, to give finality to judgments, and to avoid unending litigation.””
 7 *Jacob B. v. County of Shasta*, 40 Cal. 4th 948, 955 (2007), quoting *Rusheen v.*
 8 *Cohen*, 37 Cal. 4th 1048, 1063 (2006).

9 The usual formulation of the contours of the privilege was stated by the
 10 California Supreme Court in *Silberg* as follows:

11 The privilege applies to any communication (1) made in judicial or quasi-
 12 judicial proceedings; (2) by litigants or other participants authorized by law;
 13 (3) to achieve the objects of the litigation; and (4) that have some connection
 14 or logical relation to the action.

15 50 Cal. 3d at 212.

16 The contents of all pleadings and process involved in any litigation are
 17 privileged communications and may not form the basis of any claim. *See, e.g.,*
 18 *Rusheen*, 37 Cal. 4th at 1058 (privilege applies to false or perjurious testimony or
 19 pleadings); *Rubin*, 4 Cal. 4th at 1195 (privilege barred claims based on contents of
 20 pleadings and amended pleadings). Indeed, the privilege extends beyond the
 21 contents of formal pleadings, and

22 applies to any publication required or permitted by law in the course of a
 23 judicial proceeding to achieve the objects of the litigation, even though the
 24 publication is made outside the courtroom and no function of the court or its
 25 officers is involved.

26 *Silberg*, 50 Cal. 3d at 212 (emphasis supplied).

27 The broad application of the privilege is essential to ensuring the integrity of

28 ⁵ Section 47(b) of the California Civil Code provides in relevant part as
 follows: “A privileged publication or broadcast is one made: . . . (b) In any (1)
 legislative proceeding, (2) judicial proceeding, (3) in any other official proceeding
 authorized by law” Cal. Civ. Code § 47(b).

1 the judicial process. *See id.* at 214-15 (describing the privilege as “the backbone to
 2 an effective and smoothly operating judicial system”). For this reason, California
 3 courts have given the privilege an expansive reach, using it to bar both statutory
 4 and tort causes of action, with a single exception for malicious prosecution suits.⁶
 5 Indeed, the California Supreme Court recently held that the privilege barred a claim
 6 based upon the constitutional right to privacy. *See Jacob B.*, 40 Cal. 4th at 962
 7 (“The same compelling need to afford free access to the courts exists whatever label
 8 is given to a privacy cause of action.”).

9 Federal courts throughout California have repeatedly applied the privilege to
 10 bar state law claims based upon communications occurring in connection with
 11 collection actions. *See, e.g. Reyes v. Kenosian & Miele, LLP*, 525 F. Supp. 2d
 12 1158, 1161-1165 (N.D. Cal. 2007) (Rosenthal Act claims based on allegations in
 13 collection complaint barred by privilege); *Johnson v. JP Morgan Chase Bank*, 536
 14 F. Supp.2d 1207, 1211-1212 (E.D. Cal. 2008) (same, citing *Reyes*); *Nickoloff v.*
 15 *Wolpoff & Abramson*, 511 F. Supp. 2d 1043 (C.D. Cal. 2007) (privilege barred
 16 Rosenthal Act claim based on evidence proffered during arbitration proceeding);
 17 *Sengchanthalangsy v. Accelerated Recovery Specialists, Inc.*, 473 F. Supp. 2d 1083
 18 (S.D. Cal. 2006) (privilege barred claims for fraud, negligence and violations of
 19 Cal. Bus. & Prof. Code § 17200 based upon allegedly false affidavit used in
 20 connection with collection action); *Taylor v. Quall*, 458 F. Supp. 2d 1065, 1067-68
 21

22 ⁶ *See id.* at 215-16; *see also Rubin*, 4 Cal. 4th at 1200-04 (privilege barred
 23 claim for alleged violations of Business & Professions Code § 17200); *Ribas v. Clark*,
 24 38 Cal. 3d 355, 364-65 (1985) (privilege barred claim for damages arising from
 25 alleged violations of Privacy Act, Penal Code § 630 *et seq.*); *Carden v. Getzoff*, 190
 26 Cal. App. 3d 907, 909 n. 2 (1987) (privilege barred claim for fraud and deceit);
 27 *Steiner v. Eikerling*, 181 Cal. App. 3d 639, 642-43 (1986) (privilege barred claim
 28 based on publication of forged will prepared for probate); *Portman v. George McDonald Law Corp.*, 99 Cal. App. 3d 988, 989-90 (1979) (privilege barred claim for negligent misrepresentation).

(C.D. Cal. 2006) (privilege barred Rosenthal Act claim and § 17200 claim based upon allegedly false statements made in collection litigation).

Here, all of the allegations in the Complaint relate to the complaint and other filings in Unifund's collection suit against Plaintiff. The Rosenthal Act claim falls squarely within the litigation privilege and must be dismissed on that basis.

Unifund anticipates that Plaintiff will rely on two decisions from the Central District of California, both of which held that the litigation privilege did not bar certain claims asserted under the Rosenthal Act. *See Oei v. N Star Capital Acquisitions, LLC*, 486 F. Supp. 2d 1089 (C.D. Cal. 2006); *Butler v. Resurgence Financial, LLC*, 521 F. Supp. 2d 1093 (C.D. Cal. 2007). Subsequent cases have distinguished *Oei* and rejected the reasoning in *Butler*. Neither is persuasive.

The most comprehensive analysis of this issue is found in *Reyes v. Kenosian & Miele, LLP, supra*, where the court carefully analyzed and reconciled the decisions out of the district courts. Focusing on the rules of statutory construction relied upon by *Oei*, the *Reyes* court found that the Rosenthal Act and litigation privilege statutes are *not* irreconcilable, at least *not where the communications complained of occur solely within the context of the collection action*. The Rosenthal Act does not regulate the contents of complaints and other papers filed in collection litigation. Thus, the Rosenthal Act is not irreconcilable with the litigation privilege:

The only allegedly wrongful debt collection practices in the present case occurred entirely in the context of the filing of a state court complaint to recover a debt. **The [Rosenthal Act] does not explicitly regulate the content of complaints or other pleadings that are transmitted in connection with an actual legal proceeding and only prohibits the use of the courts as a means to collect a debt in a few specific ways, none of which are at issue here.** *See* Sections 1788.15(a), (b) (proscribing a debt collector's use of judicial proceedings with knowledge that service of process has not been legally effected, and proscribing the debt collector's use of judicial proceedings in counties other than where the debtor incurred the debt or resides); Section 1788.16 (proscribing a debt collector's simulation of a "legal or judicial process" in collecting a debt). **The application of the litigation privilege to the communication at issue in this case would not, therefore, vitiate the [Rosenthal Act] and render it**

1 **meaningless as was found in *Oei*.**

2 *Reyes*, 525 F. Supp. 2d at 1164, emphasis added.

3 The *Reyes* court distinguished the decision in *Oei* on this basis, since *Oei*
4 involved pre-litigation conduct that was arguably within the scope of the privilege:

5 In *Oei*, the court found that the [Rosenthal Act] prevailed over the
6 litigation privilege where plaintiffs alleged **multiple instances of**
7 **harassing communications and conduct occurring prior to the**
8 **debt collection action.** *Id.* at 1092. The court found that the two
9 statutes were irreconcilable in that case because the [Rosenthal Act]
10 "would effectively immunize conduct that the Act prohibits.... [f]or
11 example ... threats that failure to pay a consumer debt may result in the
12 garnishment of the debtor's wages or the sale of his property ... [or]
13 repeated, continuous and harassing telephone calls." *Id.* at 1100.
14 **Because the alleged communications were arguably within the**
15 **scope of the litigation privilege, applying the litigation privilege to**
16 **immunize this conduct would "vitate the Rosenthal Act and**
17 **render the protections it affords meaningless."** *Id.* at 1101. The
18 court therefore found that, in this factual context, the two statutes were
19 irreconcilable and thus the [Rosenthal Act] prevailed over the
20 litigation privilege. *Id.* at 1100-01.

21 *Id.* at 1163, emphasis added. Here, as in *Reyes*, *all* of the communications took
22 place in the collection action itself. *Oei* is factually distinguishable, and its
23 reasoning is not persuasive here.

24 In *Butler*, all of the communications were alleged to have occurred in the
25 collection action. *Butler* followed *Oei*, but it did not properly apply the rule of
26 statutory construction. The *Butler* court failed to address the threshold issue of
27 whether the statutes are irreconcilable. For this reason, *Reyes* refused to follow
28 *Butler* (see *Reyes*, 525 F. Supp. 2d at 1163), and the *Butler* opinion is not
persuasive.⁷

 The most recent decision on this issue, *Johnson v. JP Morgan Chase Bank*,

⁷ *Butler* is also not persuasive because it relied upon an unpublished decision
of the California Court of Appeal, *First N. Am Nat. Bank v. Superior Court*, 2005 WL
67123 *5-6 (Cal.Ct.App. Jan.13, 2005), which did not speak to whether the filing of
a complaint to recover a debt under the Rosenthal Act is protected by the litigation
privilege. *Reyes*, 525 F.Supp.2d at 1163.

1 *supra*, followed the reasoning in *Reyes*. Where, as here, the challenged
2 communications are not expressly proscribed by the Rosenthal Act, there is no
3 irreconcilable conflict between the litigation privilege and the Rosenthal Act, and
4 the privilege therefore bars the claim. *Johnson*, 536 F.Supp.2d at 1212 (“To the
5 extent that Ms. Johnson's allegations do not implicate activity proscribed by the
6 Rosenthal Act, and include activity solely within the litigation context, they are
7 barred by the litigation privilege”). The Rosenthal Act claim must fail.

8 **IV. CONCLUSION**

9 Both of the claims asserted by Plaintiff arise solely out of communications
10 made in connection with the state court litigation. As such, they are barred by the
11 *Noerr-Pennington* doctrine and the California litigation privilege. Plaintiff cannot
12 amend, so judgment should be entered for Unifund.

13 Respectfully submitted,

14 DATED: June 30, 2008

SIMMONDS & NARITA LLP

15
16 By: s/Michael R. Simmonds

17 Michael R. Simmonds
18 Attorneys for Defendant
19 Unifund CCR Partners
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CERTIFICATE OF SERVICE

I, Michael R. Simmonds, hereby certify that:

I am employed in the City and County of San Francisco, California. I am over the age of eighteen years and not a party to this action. My business address is 44 Montgomery Street, Suite 3010, San Francisco, California 94104-4816. I am counsel of record for defendant Unifund CCR Partners in this action.

On June 30, 2008, I caused the **AMENDED NOTICE OF MOTION AND MOTION BY DEFENDANT UNIFUND CCR PARTNERS FOR JUDGMENT ON THE PLEADINGS; MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF MOTION** to be served upon the parties listed below via the Court's Electronic Filing System:

VIA ECF

Jeremy S. Golden
jeremy@efaganlaw.com
Counsel for Plaintiff

I declare under penalty of perjury that the foregoing is true and correct.
Executed at San Francisco, California on this 30th day of June, 2008.

By: s/Michael R. Simmonds
Michael R. Simmonds
Attorneys for Defendant
Unifund CCR Partners